

301 W. Main St. Town Hall Carrboro, NC 27510

**Council Chambers - Room 110** 

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**January 16, 2024** 

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The motion carried unanimously.

Absent: Council Member Randee Haven-O'Donnell, Council Member Eliazar Posada

Merrill, Council Member Danny Nowell

Herman, Town Attorney

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## COMMUNITY SAFETY TASK FORCE (CSTF) RECOMMENDATION REPORT **WORK SESSION**

**Town of Carrboro Meeting Minutes – Work Session** 

**Town Council** 

7:00 PM

**Present:** Mayor Barbara Foushee, Council Member Catherine Fray, Council Member Jason

Also Present: Marie Parker, Interim Town Manager; Wendy Welsh, Interim Town Clerk; Nick

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A motion was made by Council Member Nowell, seconded by Council Member Fray to

excuse Council Members Haven-O'Donnell and Posada from the work session.

Absent: Council Member Randee Haven-O'Donnell, Council Member Eliazar Posada

This agenda item is for the Town Council to discuss the CSTF recommendation report and provide direction to staff.

Anita Jones-McNair, Race and Equity Director, and Chris Atack, Chief of Police, gave a presentation on the recommendations from the CSTF and provided strategies to achieve recommendations.

Council Member Nowell asked for clarification on the Social Worker position.

Chris Atack, Chief of Police, the department is six months into the hiring process with no success. They are now setting up interviews and hope to hire soon.

Council Member Merrill is pleasantly surprised Carrboro Police Department is moving in the

right direction. Voiced concern about dialing down enforcement of speeding and DUI stops.

Council Member Fray asked for clarification about the policy language on consistent decisionmaking, drug, and traffic stop and where they are in the timeline.

Chris Atack, Chief of Police, stated the traffic stop policy was the first. The drug policy is working because of balancing good ideas with making them practical and should be out by the end of 2024. The department has had high turnover so they are struggling with the culture. The goal is to get greater consistency in decision making across the department.

Council Member Fray asked when drug and traffic stop policies started.

Chris Atack, Chief of Police, stated the traffic stop policy came out around 2021 when Governor Cooper's initiative took place. Carrboro's traffic policy explicitly says that Officers aren't

getting graded on tickets. The drug policy is still in development and needs to be able to make it so there is consistent decision making across the department.

Mayor Foushee reminded everyone why the Community Safety Task Forces was established. Sees the Town implementing all the CSTF's recommendations to show the community how serious the Town is about safety. Doesn't see making another advisory board but this could

possibly fall under the Race and Equity Commission. Asked Chief Atack about the

recommendation to reduce foot patrol and the impact it would have going forward.

Chris Atack, Chief of Police, discussed the balance of having the right number of officers to meet the demands. Spoke about the importance of relationships in the community and how those help to de-escalate situations. Struggle with recruiting and retention along with trying to figure out the post COVID world make it harder to figure out the balance.

Mayor Foushee discussed the concern that the marginalized members are over policed. Asked about the balance of foot patrols and knowing the people in the community.

Chris Atack, Chief of Police, discussed that it would be a real challenge with officers knowing and meeting people in crisis if foot patrols were reduced.

Mayor Foushee asked about the current staffing of the department.

Chris Atack, Chief of Police, stated they have four open positions with three that just went into BLT and in field training, waiting on the state to swear them in. There is one in BLT and two retirements coming up. A year ago, the department was eleven people short. They are a young force now. There are 39 positions with 3 non-sworn positions and a part time data analyst position that is empty. Plus, there is 18-months left on the Social Worker's contract. Recommends the Social Worker gets embedded into the department.

Council Member Merrill acknowledged that staffing is a concern. Asked if there is a future where having a supplemental force of un-armed crisis responders helps and the department could do the same job with fewer officers.

Chris Atack, Chief of Police, stated most of what the department does is patrol work and responding to calls. Sees a huge benefit in the social worker and other un-armed crisis responders and wants more but can't replace the core work of the department with them.

Council Member Nowell acknowledged the Town's Comprehensive Plan is missing a safety plan. Sees the recommendations being enacted but is concerned about the resources and urgency of getting them up and going. Wants a concrete agenda item to staff the work, reported quarterly, with more granularity than what they currently provide.

Chris Atack, Chief of Police, stated if they had the data analyst that could dig into reports and pull the data. Without a data analyst it would be a challenge to get granular. Even after hiring a data analyst there is still a while of getting them up to speed on what they are looking for in the reporting. Also, not having enough data to makes percentages have big sways.

Council Member Nowell acknowledged the lack of resources and wants to see frictions points quarterly with what resources are required to enact the recommendations. Interested in a program like HEART but wants more information from the County about the program in the next quarter. Expects this to be phased in as far as budget is concerned. Wants a full-time social worker and a plan for allocating labor for outreach.

Council Member Fray commented that 80% of the time people think about calling the Police, they aren't what's needed for the situation. Asked about police make up.

Chris Atack, Chief of Police, answered that there are 25 officers in the patrol division with a captain in charge then four shifts of six police officers. The town is broken up into four sections, so there is one officer in each of the sections with a Lieutenant and Sergeant as a supervisor and an assistant supervisor. Those officers are in their section unless they have to do admin work at the station.

 121 Council Member Fray with those shifts, you have leadership training new people. Asked about 122 the impacts of retirements.

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124 Chris Atack, Chief of Police, three senior officers are retiring this year with over 100 years of 125 combined experience in Carrboro. There are a lot of junior officers, and it takes time to develop them. The department is also experiencing officers leaving after a short time to go elsewhere and 126 127 a lack of people who want more responsibility. Expressed that developing officers takes years.

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Council Member Fray discussed the summonses that are on the edges of public safety, like public intoxication, simple position, and non-violent/non-obvious public safety engagements, and if those could be handled by someone other than a police officer. Recommended looking into other non-armed options and bringing it to Council for resourcing.

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Council Member Merrill asked if they were going to implement a pilot program, is there a shift and/or area that would most effective. Taking out traffic issues.

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137 Chris Atack, Chief of Police, responded with depends. Traffic accidents are in the morning or 138 afternoon when traffic is higher. There are hot spots where they get more calls. It would be 139 beneficial to have someone to help during a crisis that could be there in a reasonable time.

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Mayor Foushee asked about the police budget and the reduction in budget.

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Chris Atack, Chief of Police, stated finance said they had less budget due to paying less insurance due to personnel shortages, along with training budget getting reduced.

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Mayor Foushee asked Council if there was anything else needed from staff.

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148 Council Member Nowell reiterated wants to see benchmarks and figure out resourcing. Also, wants information about the HEART program. Wants Council to ensure funding is adequate. 149

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Council Member Fray reminded everyone that the Task Force called out affordable housing is a 152 direct driver of public safety. It matters where police live and if they live in the community of 153 where they live. Looking forward is there a way to make it possible to make it more possible for 154 officers to live in town.

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156 Council Member Nowell said it's a Land Use Ordinance discussion. The Town faces a very brittle resource pool because the town is not diversifying the tax base, the Town is facing a 158 housing shortage because it's not providing opportunities at every level of the market, and not providing opportunities to integrate with partners to subsidize below the market. If the Council 160 addressed the LUO and the staff capacity issues, then they could make change. Agree with the Task Force's comment about affordable housing is the most important.

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Mayor Foushee reiterated the Task Force says without affordable housing the impacts will be limited and has the number one recommendation as a development of a non-police crisis response system.

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167 Council Member Nowell would like to have an agenda item for the County to come talk about 168 the HEART program.

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Mayor Foushee asked the Town Manager for a recap of what Council would like from staff. 170

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172 Marie Parker, Interim Town Manager, repeated back: Council would like to see a plan for outreach engaging with community partners; a budget to include funding for analysis; be more 173 174 granular in reporting; getting a status report on HEART before summer break; establishing full 175 time funding for a Social Worker in perpetuity; and develop a plan for a non-police crisis 176 response.

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178 Mayor Foushee asked about the data analysis position with the Police Department.

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180 Chris Atack, Chief of Police, stated they have a part time position that's not filled. Doesn't 181 believe there is enough work for a full-time position. Position could be expanded but doesn't

182 need to be full time.

184 185 186	Council Member Nowell looking forward could this capacity be dual hatted with another job like a community officer.
187 188	Chris Atack, Chief of Police, stated they have looked at it before but don't an officer so there is no bias.
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190 191	Council Member Fray discussed recommendation number two of increasing funding of the outside agency human services program.
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193 194	Council Member Nowell discussed not addressing now but will need to be resolved in the IFC money and it will have to be in about two to three years. More urgent to address the land use
195 196	issues before adding more things.
197 198	Mayor Foushee
199 200	Council Member Fray
201 202	Council Member Nowell mentioned that Council should treat housing as the focus to improve safety and need to increase overall public safety capacity before reducing patrolling.
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206	<u>ADJOURNMENT</u>
207 208	A motion was made by Council Member Nowell, seconded by Council Member Fray to
208 209	adjourn the meeting.
210	aujourn the meeting.
211	The motion carried unanimously.
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