



301 W. Main St.
Town Hall
Carrboro, NC 27510

Town of Carrboro

Meeting Minutes

Board of Aldermen

Tuesday, November 19, 2019

7:00 PM

Board Chambers - Room 110

Present: Mayor Lydia Lavelle, Alderman Bethany Chaney, Alderman Barbara Foushee, Alderman Jacquelyn Gist, Alderman Randee Haven-O'Donnell, Alderman Sammy Slade

Absent: Alderman Damon Seils

Also Present: David Andrews, Town Manager; Chris Milner, Deputy Town Clerk; Brady Herman, Town Attorney

POETRY READING

Fred Joiner, Carrboro's Poet Laureate, read a poem titled "Let" by Shauna Barbosa.

RESOLUTION HONORING CAT'S CRADLE FOR FIFTY YEARS OF MUSIC AND DECLARING 2019 "THE YEAR OF THE CRADLE"

Alderman Bethany Chaney and Chapel Hill Town Council Member Karen Stegman read the following resolution and presented it to Frank Heath, owner of the Cat's Cradle.

A motion was made by Alderman Chaney, seconded by Alderman Slade, that the following resolution be approved:

A RESOLUTION HONORING CAT'S CRADLE FOR FIFTY YEARS
OF MUSIC AND DECLARING 2019 THE YEAR OF THE CRADLE

WHEREAS, in 1969, Marcia Fitch Wilson left upstate New York in search of an affordable location to open a music club, and as she explored East Coast college towns, picked (as she should have) Chapel Hill over Charlottesville; and

WHEREAS, on September 29, 1969, Ms. Wilson incorporated Catbird Inc. and organized her first Cat's Cradle concerts as "pop up" shows held in the former Pickwick Theater building on East Franklin Street in Chapel Hill; and

WHEREAS, Ms. Wilson was joined at various times by financial partners including musician Mike Cross, David Robert (who later Founded Dead Mule Club), musician and composer Jim Wann, and Bill Smith, who was not yet the Chef at Crook's Corner; and operated Cat's Cradle until her untimely death in 1979, at which point Wann and Smith carried it on; and,

WHEREAS, today Bill Smith claims he owes his career as a Chef to his years of Cradle ownership, working in restaurants to finance his music habits, especially during multiple periods of revenue suspension imposed by the State of North Carolina; and,

WHEREAS, the Cradle had its first full-time location underneath what is now Mediterranean Deli in Chapel Hill, but when evicted due to noise complaints, was subsequently co-located with Mama Dips at 403 West Rosemary Street; the Cradle later moved to 320 West Franklin Street, 206 West Franklin Street, and 300 East Main Street, Carrboro, its current location; and

WHEREAS, in 1984, the Cradle was purchased by local resident and Tar Heel Frank Heath, whose father, Milton S. Heath, Jr., served on the OWASA board of directors from 2000 to 2007; and

WHEREAS, Mr. Heath, known for driving around town in his aging blue Volvo with a now-faded head shot of Warren Zevon painted on the side, established the Cradle as the center of the local music scene, showcasing and elevating such local talent as Superchunk, Polvo, Pipe, Zen Frisbee, Ben Folds Five, Southern Culture on the Skids, Tift Merritt, Mandolin Orange, and the various bands of the Romweber family: Dexter, Sarah, and Joe; and

WHEREAS, the Cradle also has brought to the area such diverse, internationally known acts as Dave Van Ronk, Patti Smith, Ice T, Red Clay Ramblers, George Clinton, The Indigo Girls, Nirvana, Pearl Jam, Public Enemy, and Angelique Kidjo; and,

WHEREAS, Mr. Heath, co-owner Billy Johnson, and many long-time employees including Derek Powers, who once served on the Town of Carrboro's Transportation Advisory Board, have been the center of a larger ecosystem, driving an important component to our regional economy that includes other performance venues, locally-owned record stores, recording studios, radio stations, record labels, distributors, sound, lighting and video production, food service and catering, cultural tourism, and professional services for musicians and artists; and

WHEREAS, bucking the trends at those Live Nation venues, the Cradle still offers a can of PBR for three dollars and chilled water free of charge; and

WHEREAS, the Cradle, having endured six national recessions, countless music fads, changing fashions, innumerable spilt beverages, and that infamous Gwar show, has reached its fiftieth year bringing music to tens of thousands of people, young and old, annually; and

WHEREAS, while the Cradle is internationally known, it always will be locally cherished and worthy of our ongoing recognition and celebration.

NOW, THEREFORE, BE IT RESOLVED, on behalf of music lovers everywhere, but especially the residents of the Towns of Chapel Hill and Carrboro, the Carrboro Board of Aldermen is proud and honored to proclaim 2019 The Year of the Cradle, and while that leaves only a few short weeks to sing the Cradle's praises and encourage the public to binge on local music, we believe this is how Frank Heath, who never has been one to be showy, would prefer it to be.

This, the 19th day of November 2019.

The motion carried by the following vote:

Aye: Mayor Lydia Lavelle, Alderman Bethany Chaney, Alderman Barbara Foushee, Alderman Jacquelyn Gist, Alderman Randee Haven-O'Donnell, Alderman Sammy Slade

Absent: Alderman Damon Seils

RECOGNITION OF ALDERMAN JACQUELYN GIST FOR 30 YEARS OF SERVICE TO THE TOWN OF CARRBORO

Matthew Selves, a representative of the North Carolina League of Municipalities, read a resolution from the League of Municipalities honoring Alderman Gist for 30 years of service as a member of the Carrboro Board of Aldermen. He then presented a framed copy of the resolution to Alderman Gist.

RESOLUTION HONORING ROBERT DOWLING UPON HIS RETIREMENT FROM COMMUNITY HOME TRUST

Mayor Lavelle read the following resolution and presented it to Robert Dowling.

A motion was made by Alderman Chaney, seconded by Alderman Gist, that the following resolution be approved:

A RESOLUTION HONORING ROBERT DOWLING,
RETIRING EXECUTIVE DIRECTOR, COMMUNITY HOME TRUST

WHEREAS, Robert Dowling, after serving as a banker in both New York and Chicago, recognized the limitations of corporate America and threw in the towel, wisely heading south to Carrboro, North Carolina, with his wife, Bethaney Dale, landing his first job slinging fish at Tom Robinson's Seafood; and

WHEREAS, recognizing that slinging fish smells just as bad as banking, in 1995 Robert embarked on a second career in community development and joined Hayti Development Corporation, an affordable housing nonprofit in Durham, and in 1997, after a brief time on its Board, joined Orange Community Housing Corporation as Executive Director; and

WHEREAS, in 2001, under the leadership of Robert, Orange Community Housing Corporation merged with the Community Land Trust in Orange County, which had been established in 1999 with the support of the Town of Carrboro, Town of Chapel Hill, and Orange County, and which today is known as Community Home Trust; and

WHEREAS, the very first home sold under the Community Land Trust model was in the Town of Carrboro, which now has 46 homes included in the land trust, as well as The Landings at Winmore, a 58 unit Low Income Housing Tax Credit community that was transferred to its portfolio in 2017; and

WHEREAS, today the Community Home Trust manages a total of 322 affordable single family ground leases and rental apartments with a staff of 10, a budget of nearly \$1.1 million; and

WHEREAS, Robert has served as a faithful advocate, representing both Community Home Trust and the Orange County Affordable Housing Coalition at affordable housing tables and in front of elected bodies, making the case for such policies and investments as A Penny for Housing, the Orange County Affordable Housing Bond, and a Pilot Master Leasing program; and

WHEREAS, Robert also has served faithfully the Bolin Forest Homeowners Association, where as Treasurer he has earned a reputation as its most effective dues collector ever; and

WHEREAS, Robert's culinary skills are known throughout the Bolin Forest neighborhood, especially his phenomenal pork barbeque, the signature kale salad that he contributes to every block party, and the informal restaurant that he also calls home, Chez Robo; and,

WHEREAS, Robert is retiring from Community Home Trust on December 31, 2019, after 22 years in service to our communities, and will be sorely missed.

NOW, THEREFORE, BE IT RESOLVED that the Carrboro Board of Aldermen expresses its extreme gratitude to Robert Dowling for his many years of service to our community, and

BE IT FURTHER RESOLVED that the Carrboro Board of Aldermen wants Robert to know that while we will miss him, we nonetheless wish him good luck, health, and happiness, as he enters this next phase of his life.

This, the 19th day of November 2019.

The motion carried by the following vote:

Aye: Mayor Lydia Lavelle, Alderman Bethany Chaney, Alderman Barbara Foushee, Alderman Jacquelyn Gist, Alderman Randee Haven-O'Donnell, Alderman Sammy Slade

Absent: Alderman Damon Seils

PROCLAMATION – “CARE TO SHARE” DAY

Mayor Lavelle proclaimed November 21, 2019 as “Care to Share” day in Carrboro and encouraged residents to participate in Orange Water and Sewer Authority’s (OWASA) Care to Share program. This program provides support for economically-challenged residents to pay their water and sewer bills. She presented the proclamation to Linda Low, Communications and Community Relations Officer for OWASA.

APPROVAL OF MINUTES FROM OCTOBER 22, 2019

At the request of Alderman Haven-O'Donnell, this item was postponed until January 14, 2020. She stated that there also needs to be a discussion of the process for editing and amending minutes.

AMENDMENTS TO OWASA’S SEWER USE ORDINANCE

The purpose of this item was to allow the Board of Aldermen to receive a declaration of intent from the OWASA Board of Directors to adopt the amendments to the Sewer Use Ordinance and provide comments, if any.

MOTION WAS MADE BY ALDERMAN FOUSHEE, SECONDED BY ALDERMAN GIST THAT THE LETTER REGARDING AMENDMENTS TO OWASA’S SEWER USE ORDINANCE BE RECEIVED. VOTE: AFFIRMATIVE SIX, ABSENT ONE (SEILS).

AMENDMENTS TO THE TOWN CODE PERTAINING TO THE YOUTH ADVISORY BOARD

The purpose of this agenda item was to amend the Youth Advisory Board language to make the

membership language less confusing and more practical.

A motion was made by Alderman Gist, seconded by Alderman Chaney, that the following ordinance be approved:

AN ORDINANCE AMENDING CHAPTER 3 OF THE TOWN CODE
RELATING TO THE CARRBORO YOUTH ADVISORY BOARD
Ordinance No. 11/2019-20

Section 1. Chapter Three of the Carrboro Town Code is amended by rewriting Section 3-24.13, in its entirety, as follows:

Section 3-24.13 Carrboro Youth Advisory Board Established

(a) There shall be a Carrboro Youth Advisory Board composed of no fewer than seven (7) and no more than eleven (11) voting members. These members shall be selected by the Mayor's Office in consultation with the staff liaison and shall be composed as follows:

- (1) All members shall be between the ages of 14 and 18 years old. Members shall meet one of the following requirements: 1. Live in Carrboro, or 2. work in Carrboro, or 3. attend public, private or homeschool classes in Carrboro.
- (2) No member may be enrolled as a full-time college student;
- (3) To the extent possible, the membership of the Board should reflect the demographic diversity of the population of students eligible for membership.

(b) The purpose of the Carrboro Youth Advisory Board is to provide young people with an opportunity to participate in an advisory capacity in the decision-making process of local government, and to provide input to the Board of Aldermen about issues affecting young people and regarding how local government policies and actions affect young people. The Mayor's Office in consultation with the staff liaison will select members in the fall of each school year for a one year term which coincides with the current school year. Members may be reappointed for up to four (4) terms.

(c) The Carrboro Youth Advisory Board shall report to the Mayor. The Mayor and Town Manager shall select the Staff Liaison to the Board.

(d) The members of the Board shall elect a Chair and a Vice Chair to preside over the Board's meetings. Members shall only be eligible to serve as Chair or Vice Chair for one consecutive term.

(e) The Carrboro Youth Advisory Board shall meet one time each month. All meetings of the Carrboro Youth Advisory Board shall be open to the public, and shall be subject to North Carolina's open meeting statutes. The Mayor or the Staff Liaison may request information from members of the Board between Board meetings from time to time, and Board members are expected to be available and responsive to such requests.

(f) A simple majority of the members of the Board shall constitute a quorum.

(g) Board members shall be expected to attend and actively participate in all Board meetings. It is also expected that Board members will be asked, or required, to attend occasional leadership development programs and Board of Aldermen meetings (or other Town Advisory Board meetings). Board members are expected to actively participate in the preparation of written reports to the Board of Aldermen on matters which are referred to the Board for comment, and may be asked to make presentations to the Board of Aldermen.

(h) Members of the Carrboro Youth Advisory Board may be removed by the Board of Aldermen if they are absent from two (2) consecutive Board meetings without having notified the Board Chair and the Staff Liaison that they will be unable to attend.

Section 2. All provisions of any town ordinance in conflict with this ordinance are repealed.

Section 3. This ordinance shall become effective upon adoption.

This, the 19th day of November 2019.

The motion carried by the following vote:

Aye: Mayor Lydia Lavelle, Alderman Bethany Chaney, Alderman Barbara Foushee, Alderman Jacquelyn Gist, Alderman Randee Haven-O'Donnell, Alderman Sammy Slade

Absent: Alderman Damon Seils

REQUEST TO MAKE AN APPOINTMENT TO THE ARTS COMMISSION

The purpose of this agenda item was for the Board of Aldermen to make an appointment to the Arts Commission.

A motion was made by Alderman Gist, seconded by Alderman Chaney, that the following resolution be approved:

A RESOLUTION MAKING APPOINTMENTS TO THE ARTS COMMISSION

THE BOARD OF ALDERMEN HEREBY APPOINTS THE FOLLOWING APPLICANT(S) TO THE ARTS COMMISSION:

Appointee	Term Expiration
Misty Belsar	2/2023

Section 2. This resolution shall become effective upon adoption.

This, the 19th day of November 2019.

The motion carried by the following vote:

Aye: Mayor Lydia Lavelle, Alderman Bethany Chaney, Alderman Barbara Foushee, Alderman Jacquelyn Gist, Alderman Randee Haven-O'Donnell, Alderman Sammy Slade

Absent: Alderman Damon Seils

REQUEST TO APPROVE A RESOLUTION AUTHORIZING THE TOWN MANAGER TO NEGOTIATE AND AWARD A CONTRACT FOR PRELIMINARY ENGINEERING SERVICES FOR THE SOUTH GREENSBORO STREET SIDEWALK PROJECT

The purpose of this item was for the Board of Aldermen to authorize the Town Manager to negotiate and award a contract for preliminary engineering services for the South Greensboro Street sidewalk project, not to exceed \$415,000.

Alderman Slade asked about the plan for marking bike lanes associated with this project. He asked whether the Board will have an opportunity to review the marking plan. He wanted to ensure that the bike lanes would be appropriate. He specifically noted a portion of the street, north of the bridge, where there is an unnecessary lane that could be used as a bike lane.

Tina Moon, Planning Administrator, expressed appreciation for his comments.

A motion was made by Alderman Slade, seconded by Alderman Foushee, that the following resolution be approved:

A RESOLUTION AUTHORIZING THE TOWN MANAGER TO AWARD A CONTRACT FOR PRELIMINARY ENGINEERING SERVICES FOR THE SOUTH GREENSBORO STREET SIDEWALK PROJECT

WHEREAS, the Carrboro Board of Aldermen adopted a Capital Improvement Project Ordinance for the construction of the South Greensboro Street Sidewalk along one side of the street from Old Pittsboro Road to Public Works Drive, on June 20, 2017; and,

WHEREAS, the Town of Carrboro has entered into a municipal agreement with the North Carolina Department of Transportation for design and construction of the South Greensboro Street Sidewalk; and

WHEREAS, NCDOT has approved the selected design firm and a project proposal of \$395,342; and

WHEREAS, federal and state law requires that negotiations be conducted with the selected firm

to establish a fair and reasonable price for the contract; and

WHEREAS, NCDOT has completed an audit of the scope of work prepared by the selected firm prior to the beginning of negotiations, as required by their policy.

NOW, THEREFORE BE IT RESOLVED by the Carrboro Board of Aldermen that the Board authorizes the Town Manager to execute a contract for preliminary engineering services for the South Greensboro Street Sidewalk (C-5650), for an amount not to exceed \$415,000 to be allocated as follows: NCDOT reimbursement -- \$316,274, Local match (Transit Tax Funds) -- \$98,726. All other provisions of the Capital Improvement Project Ordinance for South Greensboro Street Sidewalk approved on June 20, 2017 remain in effect and shall continue until project completion.

This, the 19th day of November 2019.

The motion carried by the following vote:

Aye: Mayor Lydia Lavelle, Alderman Bethany Chaney, Alderman Barbara Foushee, Alderman Jacquelyn Gist, Alderman Randee Haven-O'Donnell, Alderman Sammy Slade

Absent: Alderman Damon Seils

A RESOLUTION MAKING THE NAME OF THE GOVERNING BOARD “TOWN COUNCIL” EFFECTIVE DECEMBER 3, 2019

The purpose of this item was for the Board to adopt a resolution making the name of the governing board of the Town of Carrboro the ‘Town Council’ because it is gender neutral.

A motion was made by Alderman Gist, seconded by Alderman Chaney, that the following resolution be approved:

**A RESOLUTION CHANGING THE NAME OF THE GOVERNING BOARD
TO TOWN COUNCIL EFFECTIVE DECEMBER 3, 2019**

WHEREAS, pursuant to Article 2, Section 2-1 (a) of the Town Charter, the governing body of the Town of Carrboro shall consist of a mayor and six aldermen, commissioners, councilors, or council members, as determined by resolution of the Town of Carrboro; and,

WHEREAS, the pursuant to State Law 1999, Ch. 255, Section 2, and Section 2-1 (a) of the Town Charter the governing body shall be known as the Board of Aldermen, Board of Commissioners, Board of Councilors, or Town Council, as determined by resolution of the Town of Carrboro; and,

WHEREAS, the Board of Aldermen of the Town of Carrboro held a public hearing on November 12, 2019 to hear from the public the thoughts on changing the governing board name from “Board of Aldermen” to a gender-neutral moniker; and,

WHEREAS, the Board of Aldermen have mindfully embarked upon this name change to be more inclusive to all members of the governing board; and,

WHEREAS, staff is also working to remove gendered language throughout the Town Code.

NOW, THEREFORE, BE IT RESOLVED THAT THE CARRBORO BOARD OF ALDERMEN:

Section 1: That the elected governing board shall become the Town Council; and,

Section 2: Individual members of the elected body shall be referred to as Council Member; and,

Section 3: That staff shall review all official town publications and documents to replace the name “Board of Aldermen” with “Town Council” and that any document that requires the action of Council to make those changes will be brought back at a later date.

Section 4: This resolution is effective on December 3, 2019 to correspond with the organizational meeting of the governing board.

This, the 19th day of November 2019.

The motion carried by the following vote:

Aye: Mayor Lydia Lavelle, Alderman Bethany Chaney, Alderman Barbara Foushee, Alderman Jacquelyn Gist, Alderman Randee Haven-O’Donnell, Alderman Sammy Slade

Absent: Alderman Damon Seils

**AUTHORIZATION TO DONATE \$1,000 TO THE ROGERS-EUBANKS
NEIGHBORHOOD ASSOCIATION 501 (c) (3) NON-PROFIT ORGANIZATION FOR
THE PURPOSES OF SUPPORTING THE SANKOFA AFRICAN-AMERICAN
MUSEUM ON WHEELS EDUCATIONAL EVENT**

The purpose of this item was to authorize the expenditure of \$1,000 from the Board of Aldermen contingency fund for the purposes of supporting the Sankofa African-American Museum on Wheels event to be held at the RENA on January 19th and 20th.

A motion was made by Alderman Gist, seconded by Alderman Chaney, that the following resolution be approved:

**A RESOLUTION AUTHORIZING THE EXPENDITURE OF FUNDS FROM
THE BOARD OF ALDERMEN CONTINGENCY LINE ITEM**

NOW, THEREFORE BE IT RESOLVED BY THE CARRBORO BOARD OF ALDERMEN THAT:

Section 1: The amount of \$1,000 from the Board of Aldermen contingency is approved for allocation and donation to the Rogers Eubanks Neighborhood Association non-profit organization to support the Sankofa African American Museum on Wheels event in January 2020.

Section 2: That the Town Clerk shall file a copy of this resolution with the Finance Director.

Section 3: This resolution is effective immediately.

This, the 19th day of November 2019.

The motion carried by the following vote:

Aye: Mayor Lydia Lavelle, Alderman Bethany Chaney, Alderman Barbara Foushee, Alderman Jacquelyn Gist, Alderman Randee Haven-O'Donnell, Alderman Sammy Slade

Absent: Alderman Damon Seils

**RECOGNITION OF THE CARRBORO POLICE DEPARTMENT FOR COMPLETING
THE LAW ENFORCEMENT RISK REVIEW PROCESS PERFORMED BY THE N.C.
LEAGUE OF MUNICIPALITIES**

The purpose of this agenda item was to present the Carrboro Police Department with a plaque recognizing completion of the Law Enforcement Risk Review Process by the NC League of Municipalities (NCLM).

Matthew Selves, Public Safety Risk Management Consultant for the North Carolina League of Municipalities, provided an overview of the risk review process and presented the plaque to Chief of Police Walter Horton and Police Captain Chris Atack.

**AMENDMENT OF THE TOWN CODE CHAPTER 5-12 – PARTICULAR NOISE AND
CHAPTER 10, ARTICLE 5 - APPEALS**

The purpose of this agenda item was twofold: to make enforcement of excessive animal noise (barking, howling, etc.) consistent with the Unified Animal Ordinance and to fold the Carrboro

Animal Appeals Hearing process into the framework of the Orange County Unified Animal Ordinance (UAO) appeals board.

Police Chief Walter Horton and Police Captain Chris Atack presented the staff report on these items.

A motion was made by Alderman Chaney, seconded by Alderman Gist, that the following ordinance be approved:

AN ORDINANCE AMENDING CHAPTER 5 OF THE CARRBORO TOWN
CODE REGARDING PARTICULAR NOISE
Ordinance No. 12/2019-20

THE BOARD OF ALDERMEN OF THE TOWN OF CARRBORO ORDAINS:

Section 1. Chapter Five of the Carrboro Town Code is amended by deleting Section 5-12(5).

Section 2. All provisions of any town ordinance in conflict with this ordinance are repealed.

Section 3. This ordinance shall become effective upon adoption.

This, the 19th day of November 2019.

The motion carried by the following vote:

Aye: Mayor Lydia Lavelle, Alderman Bethany Chaney, Alderman Barbara Foushee, Alderman Jacquelyn Gist, Alderman Randee Haven-O'Donnell, Alderman Sammy Slade

Absent: Alderman Damon Seils

A motion was made by Alderman Chaney, seconded by Alderman Gist, that the following ordinance be approved:

AN ORDINANCE AMENDING CHAPTER 10 OF THE CARRBORO TOWN
CODE REGARDING ANIMAL CONTROL APPEALS
Ordinance No. 13/2019-20

THE BOARD OF ALDERMEN OF THE TOWN OF CARRBORO ORDAINS:

Section 1. Chapter Ten of the Carrboro Town Code is amended by deleting Article V, Section 10-6 Appeals in its entirety.

Section 2. All provisions of any town ordinance in conflict with this ordinance are repealed.

Section 3. This ordinance shall become effective upon adoption.

This, the 19th day of November 2019.

The motion carried by the following vote:

Aye: Mayor Lydia Lavelle, Alderman Bethany Chaney, Alderman Barbara Foushee, Alderman Jacquelyn Gist, Alderman Randee Haven-O'Donnell, Alderman Sammy Slade

Absent: Alderman Damon Seils

RECOMMENDATIONS FOR PARK SIGNAGE, MURALS AND QUOTE PLAQUES IN DR. MARTIN LUTHER KING, JR. PARK

The purpose of this agenda item was for the Board of Aldermen to review and approve recommendations made by Arts Committee members, Michael Brown, Muralist and the Recreation and Parks Commission on signage, murals and plaques in Dr. Martin Luther King Jr. Park.

Anita Jones-McNair, Recreation and Parks Director, presented the staff report on this item. She presented four murals, designed by local youth, which will be included on a structure in the park. She also presented quotes that will be displayed on plaques along the park's walking trail. These eight quotes were chosen by the Recreation and Parks Commission from a list of twenty-nine that were submitted by the public.

Alderman Foushee said she was looking for more with the quotes. She asked Anita Jones-McNair about the deliberative process used by the Recreation and Parks Commission in choosing the eight quotes and also asked about the demographic make-up of the Commission.

Anita Jones-McNair said there were not any people of color on the Recreation and Parks Commission. She reviewed the process they used for choosing the quotes and noted that they were concerned that some of the quotes on the original list of twenty-nine were a little harsh and might be uncomfortable for reading in the park.

Alderman Foushee said that she would like to have Dr. King honored in his totality. She noted that the quotes need to be inclusive, but the quotes should depict him as he actually was. She said that she presented the list of twenty-nine quotes to long-term community members and they chose a different set of quotes. She asked that there be an effort to find other quotes.

Mayor Lavelle asked which quotes were recommended during Alderman Foushee's communications with residents.

Alderman Foushee listed the numbers of those quotes.

Alderman Haven-O'Donnell agreed with Alderman Foushee that some important quotes were missing in the eight that were chosen. She asked that the list be reconsidered.

Alderman Slade agreed that the full spectrum of Dr. King should be represented in the park, to include quotes that might be seen as controversial. He asked that additional quotes be considered and that the quotes be relevant to issues faced in current times.

Alderman Chaney asked for clarification as to who submitted the quotes.

Anita Jones-McNair said they were submitted by Carrboro residents after the Town issued an open and public call for submissions.

Alderman Chaney noted that the members of the Recreation and Parks Commission are all white. She expressed support for including some of Dr. King's more radical messages and asked that additional opinions from a more diverse group of people be incorporated into the decision process. She also asked whether it would be possible to rotate the quotes over time. She then commented on the murals and said she was struggling with the mural that includes the Carrboro logo. She felt that the logo stands out more than the words of Dr. King and seemed to coopt his words. She wanted the park to focus on being about Dr. King.

Mayor Lavelle commented on the quotes. She suggested that the Board could take a more active role in choosing quotes. She noted that this might delay the process and the plaques would not be ready for the MLK Day opening ceremony.

Alderman Haven-O'Donnell noted that many people want to know the citation of the quote and said it would be great if that could be included on the signage in the park.

Anita Jones-McNair said all of the quotes were fact-checked and also noted that the quotes would also be in braille.

Alderman Haven-O'Donnell asked whether the quotes would also be presented in Spanish.

Anita Jones-McNair said they had not planned on doing that.

Alderman Haven-O'Donnell recommended that the Town check with people to see if this is something that is wanted.

Mayor Lavelle said there are apps that could provide a translation in many languages.

Alderman Haven-O'Donnell suggested that an electronic sign could be used that would provide the opportunity to change the quotes over time. She then moved approval of ordinance.

Mayor Lavelle said the Board still needed to determine how to handle the quotes before it voted on this.

Alderman Chaney noted that the Board is very white. She suggested that the Board seek the opinion of organizations such as the Youth Advisory Board and the NAACP Youth Council and other stakeholders to get a more diverse set of opinions.

Alderman Gist suggested asking the Truth Plaque Committee to provide inputs on the quotes.

Alderman Foushee asked about the character limit for the plaques.

Anita Jones-McNair said the limit is eighty characters and this would include the quote attribution if this is required.

Alderman Foushee asked about the deadline for making a decision and also have the plaques ready for the park's opening.

A person in the audience (unidentified) stated that the deadline is December 30.

Alderman Slade said this process should not be rushed and suggested that opinions on the quotes could be solicited during the park's opening events.

Alderman Chaney suggested that one or two plaques could be ordered so they would be ready for the opening while more time is taken for the rest.

The Board proceeded to discuss plans for soliciting further inputs from the community on the quotes that will be incorporated into the park's design.

The Board chose three quotes and directed staff to proceed with procuring plaques. These quotes were:

- "Injustice anywhere is a threat to justice everywhere"
- "Darkness cannot drive out darkness; only light can do that. Hate cannot drive out hate; only love can do that"
- "Everybody can be great, because anybody can serve"

A motion was made by Alderman Haven-O'Donnell, seconded by Alderman Foushee, that the following ordinance be approved:

A RESOLUTION APPROVING RECOMMENDATIONS FOR SIGNAGE,
MURALS, AND PLAQUES IN DR. MARTIN LUTHER KING JR. PARK

WHEREAS, the park is nearing the end of construction and staff is finalizing three items for the park – entrance sign, walking trail plaques and two murals; and

WHEREAS, some Arts Committee members and Michael Brown presented recommendations for murals and the Recreation and Parks Commission presented recommendations for walking trail plaques; and

WHEREAS, Town staff presented recommendations for the entrance sign; and

WHEREAS, The Arts Committee budget will offset \$4,500 for the mural project; and

WHEREAS, Town staff will seek \$11,676 needed for signage and plaques within existing General Fund budget:

NOW, THEREFORE, the Board of Aldermen of the Town of Carrboro approves the recommendations.

BE IT FURTHERMORE RESOLVED, that the Board of Aldermen offers the following additional comments:

- Staff will seek inputs from the following organizations regarding quotes for plaques:
 - Carrboro Youth Advisory Board
 - Chapel Hill-Carrboro NAACP
 - Chapel Hill-Carrboro NAACP Youth Council
 - Truth Plaque Committee
 - Other organizations, as determined by Carrboro Recreation and Parks Department and/or the Recreation and Parks Commission, that could provide valuable and diverse opinions on this matter
- Staff will integrate and activity an activity during the Town's Martin Luther King, Jr. Day celebration that will engage the community around these quotes and serve as an opportunity for residents to make recommendations and comments on quotes
- Staff will proceed with the procurement of three plaques with quotes that have been approved by the Board
- The remaining quotes will be decided on at a later date after sufficient input from the community has been received

This the 19th day of November 2019.

The motion carried by the following vote:

Aye: Mayor Lydia Lavelle, Alderman Bethany Chaney, Alderman Barbara Foushee, Alderman Jacquelyn Gist, Alderman Randee Haven-O'Donnell, Alderman Sammy Slade

Absent: Alderman Damon Seils

PROGRESS REPORT ON THE COMPREHENSIVE BICYCLE PLAN UPDATE

The purpose of this agenda item was to provide the Board of Aldermen with a progress report on the comprehensive bicycle transportation plan update being prepared by Alta Planning and Design.

Zach Hallock, Transportation Planner, presented the staff report on this item.

Mayor Lavelle noted that recent emails have brought up the Bolin Creek Greenway and whether it should be referenced in the report. She asked that the Board refrain from addressing this aspect of the issue during this meeting until the other elements of the Bicycle Plan have been discussed.

Alderman Haven-O'Donnell referenced an email from a resident asking that the report not refer to "bicyclists" and "motorists" but as "people on bicycles" and "people in vehicles." She expressed support for this recommendation. She then noted a passage in the report that refers to "children under 16 and seniors with decreasing driving abilities." She asked that this be changed to include "individuals with physical disabilities" and change the reference to seniors to read "seniors who no longer drive." She then spoke about the term "neighborhood way" that is used in the report. She felt that the Town needs to seek input from residents and ensure it is properly defined. She noted that an equity map was missing from the report and asked that the phrase "Spanish-speaking community" be used instead of "Spanish community." She asked that the image above the phrase "no way no how" on page 29 be changed. She ended by asking that trike-bikes be added to the plan.

Alderman Gist addressed her procedural concerns. She felt that adoption of the entire plan at one time would not be the most efficient and effective means of adoption.

Alderman Chaney felt that it is important for the Town to ensure the plan properly addresses the issues that have been raised by residents. She also felt that the Town needs to determine how its plan fits into other efforts in the region. She noted that there will be parts of the plan that some people disagree with. She then read excerpts from an email that was sent by Alderman Seils about the plan. His comments included:

- Concern that the Bolin Creek Greenway plan is not specifically referenced
- The draft update is a little lacking in boldness and vision
- The campus-to-campus connector is not included
- Improvements linking downtown to Old Fayetteville Road via North Greensboro Street are not addressed
- Improvements to Hillsborough Road between West Main Street and North Greensboro Street are not addressed

Alderman Chaney noted that some of these comments were also provided by residents.

Mayor Lavelle spoke about the North Carolina Complete Streets policy and noted the importance of finishing the Bicycle Plan so the town can take advantage of state funding for bicycle and pedestrian improvements by formally identifying these requirements in the plan.

Alderman Foushee asked for clarification on how the plan addresses equity.

Zach Hallock said the plan attempts to identify the greatest needs and staff will use the Government Alliance on Race and Equity (GARE) to help identify racial equity issues, and will ensure the plan addresses those issues.

Alderman Foushee asked that Zach Hallock's statement on equity be included in the plan.

Alderman Slade noted that a great deal of public input has been received and stated that many of the issues raised by residents are not in the plan. He asked that staff provide responses to the public inputs. He asked whether the Complete Streets efforts are identified in this plan and whether all the highways in the Town have bicycle/pedestrian improvements identified.

Zach Hallock said that is not the case and he listed specific streets where he feels that improvements are not practical.

Alderman Slade asked if the Town would be ready to act if federal funding suddenly becomes available. He felt that there is no problem including potential improvements in the plan even if there is a chance that those improvements might be found to be impractical after further analysis is done. He felt that the plan needs to show suggested improvements on all highways so the potential funds will not be lost. He felt the Town is holding itself back by not identifying improvements on all highways.

After ensuring that no Board member had additional comments on other elements of the plan, Mayor Lavelle introduced the issue of the Bolin Creek Greenway. She noted that a previous board discussion of this issue led to the recommendation that a narrative description of the Bolin Creek Greenway be included in the Comprehensive Bicycle Plan. She felt that it is disingenuous for this to not be addressed at all in the plan. She asked that staff find some way to address the facts of the issue.

The Board deliberated on the history of the Bolin Creek Greenway issue.

Zach Hallock said that there has not yet been an opportunity to coordinate with the contractors and ensure that this is addressed in the plan.

Alderman Haven-O'Donnell stated that some people are concerned that the Board is biased toward wanting to include Bolin Creek Phases 3 and 4 as part of the bike plan and favors paved surface for the greenway. She noted that she has requested a discussion on this issue that would focus on the environment and environmental studies, but the Board has decided to begin the discussion with a blank sheet of paper. She stated that adding a narrative on the Bolin Creek Greenway issue to the Comprehensive Bicycle Plan gets ahead of the conversation that the Board needs to have. She said the reason the plan included the Bolin Creek issue in 2009 was to put the Town in a position to seek funding in the future. She felt that adding the narrative now would put the Board in the same position as it was in 2009. It would serve as evidence that the Board intends to have paved surface in the greenway.

Mayor Lavelle reviewed the history of this issue. She felt that a reference to the issue in the plan would not imply that a specific solution had been decided.

The Board continued to discuss, deliberate on, and debate the Bolin Creek Greenway issue and how it should be referenced in the Comprehensive Bicycle Plan.

Mayor Lavelle called for speakers from the floor to address the Board.

Linda Haac, member of the Transportation Advisory Board (TAB) and the TAB's representative on the Bicycle Steering Committee, spoke to the Board. She praised the efforts of the Bicycle Steering Committee. She took issue with the notion that the Comprehensive Bicycle Plan is not bold or visionary. She stated that the issue of Bolin Creek 3 and 4 has been solved by the plan to go along the rail corridor.

Rob Crook, local resident, noted that climate change will be a key factor for the world over coming decades, but also highlighted the issue of biodiversity loss. He felt that preserving the diverse life in the Bolin Creek area is very important. He felt that paving in a riparian zone is very dangerous because it will lead to increases in the velocity of water during floods which will have adverse impacts downstream. He referred to this effect as a potential "hydraulic shotgun." He also referenced rules related to Jordan Lake that prevent the use of paving in floodplains unless there is no viable alternative. He listed some alternatives that would apply in this case. He ended by expressing concern over the financial cost of paving along the creek.

Heidi Perry, local resident, addressed the Board. She believed that the Bicycle Steering Committee had not yet seen the draft of the plan that was being presented at the meeting, so they had not yet had time to comment on it. She felt it was a nice preliminary draft. Regarding the Bolin Creek Greenway, she was not sure why options other than paving have not been discussed. She felt that the greenway issue has paralyzed the Town's ability to do anything else. She wanted the Board to have a calm and respectful discussion of the issue.

Mayor Lavelle thanked the public for its comments.

The Board proceeded to discuss and debate details of the following resolution.

A motion was made by Alderman Slade, seconded by Alderman Chaney, that the following resolution be received:

A RESOLUTION RECEIVING A PROGRESS REPORT ON THE
PRELIMINARY DRAFT OF THE COMPREHENSIVE BICYCLE
TRANSPORTATION PLAN UPDATE

WHEREAS, in December 2018, after soliciting proposals through the RFP process and developing a selection process with Town Staff, the Town Manager entered into an agreement with Alta Planning and Design to provide services to update the Town's Bicycle Plan; and

WHEREAS, in January 2019, project kickoff began with Town staff meeting with Alta staff to review the project goals, scope of work, proposed schedule, steering committee structure, public outreach, and final plan deadlines; and

WHEREAS, during their June 11th, 2019 meeting the Board of Aldermen received an update on the progress of the Bicycle Plan Update; and

WHEREAS, Staff has now received the preliminary draft from Alta Planning and Design and are currently working through to provide comments and address any issues identified.

NOW THEREFORE BE IT RESOLVED by the Carrboro Board of Aldermen that the Board receives the report on the preliminary draft of the Comprehensive Bicycle Plan Update and provides the following comments:

- Be ready for Complete Streets – identify side paths along all highways
- Staff will address all emails and comments that have been received from the public on this issue
- Refer to Bolin 3 and 4 Greenway Plan as something that still needs to be resolved by the Board

This is the 19th day of November in the year 2019.

The motion carried by the following vote:

Aye: Mayor Lydia Lavelle, Alderman Bethany Chaney, Alderman Barbara Foushee, Alderman Randee Haven-O'Donnell, Alderman Sammy Slade

No: Alderman Jacquelyn Gist

Absent: Alderman Damon Seils

MATTERS BY BOARD MEMBERS

Alderman Slade asked that the Board be provided with the Carrboro Police Department's Policy and Procedure Manual so that the Board can review it and comment on it. He requested that the Board have an opportunity to review and discuss this document at an upcoming work session.

David Andrews noted that the document is very extensive. He estimated that it is two to three hundred pages in length and covers a wide range of subjects.

Alderman Slade asked David Andrews to forward the document to the Board.

David Andrews said he would do that.

CLOSED SESSION

MOTION WAS MADE BY ALDERMAN FOUSHEE, SECONDED BY ALDERMAN HAVEN-O'DONNELL, TO ENTER INTO CLOSED SESSION PURSUANT TO NCGS 143-318.11(A)1&(5). VOTE: AFFIRMATIVE SIX, ABSENT ONE (SEILS).

OPEN SESSION

MOTION WAS MADE BY ALDERMAN SLADE, SECONDED BY ALDERMAN CHANEY, TO ENTER INTO OPEN SESSION. VOTE: AFFIRMATIVE SIX, ABSENT ONE (SEILS).

ADJOURNMENT

MOTION WAS MADE BY ALDERMAN CHANEY, SECONDED BY ALDERMAN HAVEN-O'DONNELL, TO ADJOURN THE MEETING. VOTE: AFFIRMATIVE SIX, ABSENT ONE (SEILS)